



GEF/LDCF.SCCF.11/ME/01  
October 13, 2011

---

LDCF/SCCF Council Meeting  
November 10, 2011

Agenda Item 5

**MONITORING AND EVALUATION POLICY  
FOR LEAST DEVELOPED COUNTRIES FUND AND SPECIAL  
CLIMATE CHANGE FUND**

**(Prepared by the GEF Evaluation Office)**

**Recommended Council Decision**

The LDCF/SCCF Council, having reviewed document GEF/LDCF.SCCF.11/ME/01, *Monitoring and Evaluation Policy for the LDCF/SCCF*, approves the M&E Policy for the Least Developed Countries Fund (LDCF) and Special Climate Change Fund (SCCF).

In addition, the LDCF/SCCF Council notes that the GEF Evaluation Office will develop guidelines on the operationalization of the M&E policy for the LDCF/SCCF in collaboration with the GEF Secretariat.

## BACKGROUND

1. The GEF is the managing body of the Least Developed Countries Fund (LDCF) and the Special Climate Change Fund (SCCF) as decided by the UNFCCC Conference of the Parties at its 7th session in 2001 (Decision 7/CP.7). In August 2006 the LDCF/SCCF Council decided that all GEF operational policies, procedures and governance structure are applied to these funds unless COP guidance and LDCF/SCCF Council decides otherwise (Decision GEF/C.29/5, *Governance of the Climate Change Funds*). Accordingly, the LDCF/SCCF currently applies the GEF M&E policy.

## LDCF/SCCF MONITORING & EVALUATION POLICY

2. A first assessment of elements for a specific M&E framework on adaptation was prepared by the GEF Evaluation Office in cooperation with the GEF Adaptation Task Force and submitted to the LDCF/SCCF Council in April 2008 in document GEF/LDCF.SCCF.4/Inf.4, *Background and Elements for a GEF Monitoring and Evaluation Framework on Adaptation*.

3. In its *FY11 Work Plan and budget for the Evaluation Office under the LDCF/SCCF*<sup>1</sup> as approved by the LDCF/SCCF Council at its July 2010 meeting, the GEF Evaluation Office proposed that the requirements of the LDCF and SCCF will be assessed as part of the overall review of the GEF M&E policy. The *FY12 Work Plan and budget for the Evaluation Office under the LDCF/SCCF*<sup>2</sup> as approved by the LDCF/SCCF Council during its May 2011 meeting states that the GEF M&E policy (2010) “will be revised and adapted to the LDCF/SCCF context.”<sup>3</sup>

4. The overall conclusion of the Evaluation Office’s assessment is that the GEF M&E Policy as approved by the GEF Council in November 2010 is applicable to the LDCF/SCCF, with the following four changes (paragraphs 5-8 in this document) related to the differences in the mandates and corresponding terminology of the GEF Trust Fund and the LDCF/SCCF.<sup>4</sup> If this is approved by the SCCF/LDCF Council, the Evaluation Office will develop guidelines elaborating on the operationalization of the proposed M&E policy for the LDCF/SCCF, in collaboration with the GEF Secretariat. The annex contains the implications of these four changes throughout the policy and thus the translation of the GEF M&E policy into the LDCF/SCCF M&E policy.

5. **Focal areas: programming priorities.** Where the GEF M&E policy mentions “focal areas,” this will be read as “programming priorities” in the LDCF/SCCF M&E policy. Adaptation activities under the LDCF and SCCF follow programming priorities as defined by the UNFCCC COP:

---

<sup>1</sup> GEF/LDCF.SCCF.8/ME/1.

<sup>2</sup> GEF/LDCF.SCCF.10/ME/1/Rev.1.

<sup>3</sup> GEFO (2011), *FY12 Work Plan and budget for the Evaluation Office under the Least Developed Countries Fund (LDCF) and the Special Climate Change Fund (SCCF)*, p.3.

<sup>4</sup> The revisions apply only to climate change adaptation activities under both funds and excludes mitigation activities funded under SCCF window B (technology transfers).

- The LDCF addresses the adaptation needs of LDCs, in particular supporting the preparation of National Adaptation Programs of Action (NAPAs).
- The SCCF finances adaptation activities in all developing countries in a number of areas as defined by COP decision 5/CP.9.

6. **Global environmental benefits: adaptation benefits.** The term “global environmental benefits” in the GEF M&E policy is replaced with “adaptation benefits” in the LDCF/SCCF policy. In contrast to the GEF Trust Fund, projects under the LDCF/SCCF are not required to produce global environmental benefits. The LDCF/SCCF calls for adaptation benefits<sup>5</sup> instead, defined as an increase in adaptive capacity and reduction in vulnerability to the impacts of climate change.

7. **Incremental cost: additional cost.** The term “incremental cost” in the GEF M&E policy is replaced with “additional cost” in the LDCF/SCCF M&E policy. The LDCF/SCCF employs the principle of additional cost incurred by the generation of adaptation benefits. In other words, additional costs are defined as the resources spent in addition to the business-as-usual scenario that are specifically geared towards increasing a given project’s adaptive capacity and reducing vulnerability to the impacts of climate change.

8. **LDCF/SCCF Results-Based Management Framework.** Where the GEF M&E policy refers to the “GEF Results-Based Management Framework” this refers to the “LDCF/SCCF Results-Based Management Framework” in the case of the LDCF/SCCF M&E policy. The LDCF/SCCF employs an RBM separate from the GEF Trust Fund. The LDCF/SCCF RBM is geared towards adaptation activities including a set of indicators specifically developed for the monitoring of adaptation projects.

---

<sup>5</sup> GEF Secretariat (2011), *Accessing Resources under the Special Climate Change Fund*, p. 8; and *Accessing Resources under the Least Developed Countries Fund*, p.8.

## ANNEX

### Translation of GEF M&E policy into LDCF/SCCF M&E policy

| Term                                                               | Paragraph<br>(unless<br>otherwise<br>indicated) | Context                                                                                                                      | Remark                                                                                                                                                                                                                               |
|--------------------------------------------------------------------|-------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>"focal areas"</b> to be read as <b>"programming priorities"</b> | 4 (1)                                           | "[...] to meet the agreed incremental costs of measures to achieve agreed global environmental benefits in six focal areas." | "six" to read as "a number of"<br><br>Sentence with all changes reads as: "[...] to meet the agreed <i>additional costs</i> of measures to achieve agreed <i>adaptation benefits</i> in a <i>number of programming priorities</i> ." |
|                                                                    | 4 (2)                                           | "provides strategic and policy direction in these six focal areas"                                                           | "six" to be omitted                                                                                                                                                                                                                  |
|                                                                    | 6                                               | "in its six focal areas"                                                                                                     | "six" to be omitted                                                                                                                                                                                                                  |
|                                                                    | 15                                              | "in GEF focal areas at the local and global levels"                                                                          | "GEF focal areas" to read as "LDCF/SCCF programming priorities"<br><br>"at the local and global levels" to be omitted                                                                                                                |
|                                                                    | 17b                                             | "evaluations or studies of the GEF focal areas"                                                                              | "GEF focal areas" to read as "LDCF/SCCF programming priorities"                                                                                                                                                                      |
|                                                                    | 17 f                                            | "issues across GEF focal areas"                                                                                              | "GEF focal areas" to read as "LDCF/SCCF programming priorities"                                                                                                                                                                      |
|                                                                    | Table 1                                         | "monitoring across Agencies and focal areas"                                                                                 |                                                                                                                                                                                                                                      |
|                                                                    | 43                                              | "on a strategic level, on focal areas, or on cross-cutting themes"                                                           |                                                                                                                                                                                                                                      |
|                                                                    | 51                                              | "which covers all focal areas"                                                                                               |                                                                                                                                                                                                                                      |
|                                                                    | 56                                              | "program indicators for focal areas"                                                                                         |                                                                                                                                                                                                                                      |

| Term                                                                | Paragraph<br>(unless<br>otherwise<br>indicated) | Context                                                                                                                      | Remark                                                                                                                                                                                 |
|---------------------------------------------------------------------|-------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| "global environmental benefits" to be read as "adaptation benefits" | 1                                               | "evaluated for their contribution to global environmental benefits"                                                          | Sentence with all changes reads as: "[...] to meet the agreed <i>additional costs</i> of measures to achieve agreed <i>adaptation benefits</i> in a number of programming priorities." |
|                                                                     | 4                                               | "[...] to meet the agreed incremental costs of measures to achieve agreed global environmental benefits in six focal areas." |                                                                                                                                                                                        |
|                                                                     | 6                                               | "its mission of delivering global environmental benefits"                                                                    |                                                                                                                                                                                        |
|                                                                     | 15                                              | "contribution to global environmental benefits"                                                                              |                                                                                                                                                                                        |
|                                                                     | 17 d                                            | "includes global environmental benefits"                                                                                     |                                                                                                                                                                                        |
|                                                                     | 18                                              | "the pursuit of global environmental benefits"                                                                               |                                                                                                                                                                                        |
|                                                                     | 32                                              | "awareness of the importance of global environmental benefits"                                                               | "local and" to be omitted<br><br>Full passage reads as:<br>"assessment systems of adaptation benefits"                                                                                 |
|                                                                     | 65 (1)                                          | "assessment systems on local and global environmental benefits"                                                              |                                                                                                                                                                                        |
|                                                                     | 65 (2)                                          | "inventories of global environmental benefits"                                                                               |                                                                                                                                                                                        |
|                                                                     | 81                                              | "global environmental benefits to which the GEF is dedicated"                                                                | "GEF" to read as "LDCE/SCCF"                                                                                                                                                           |
| "incremental cost" to be read as "adaptation cost"                  | 4                                               | "[...] to meet the agreed incremental costs of measures to achieve agreed global environmental benefits in six focal areas." | Sentence with all changes reads as: "[...] to meet the agreed <i>additional costs</i> of measures to achieve agreed <i>adaptation benefits</i> in a number of programming priorities." |
|                                                                     | footnote 1                                      | "The incremental cost principle does not apply to the LCDF and the SCCF."                                                    | Footnote to be deleted                                                                                                                                                                 |

| Term                                                            | Paragraph<br>(unless<br>otherwise<br>indicated) | Context                                                                                              | Remark                                                                                                                                                                                                               |
|-----------------------------------------------------------------|-------------------------------------------------|------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>LDCF/SCCF<br/>Results-Based<br/>Management<br/>Framework</b> | 2                                               | "GEF's renewed focus on results-based management"                                                    | refers to RBM as a concept; no change necessary                                                                                                                                                                      |
|                                                                 | 3                                               | "monitoring is one of the key instruments of RBM"                                                    | refers to RBM as a concept; no change necessary                                                                                                                                                                      |
|                                                                 | 6                                               | "when they are fully integrated with RBM"                                                            | to be understood as "LDCF/SCCF RBM"                                                                                                                                                                                  |
|                                                                 | 8                                               | "RBM and monitoring are functions to"                                                                | refers to RBM as a concept; no change necessary                                                                                                                                                                      |
|                                                                 | 9                                               | "In June 2007, the GEF Council approved the policy paper <i>Results-based Management Framework</i> " | to be replaced with "In November 2009, the LDCF/SCCF Council approved the document <i>Implementation of Results- Based Management under the Least Developed Countries Fund and the Special Climate Change Fund</i> " |
|                                                                 | 20                                              | "A robust RBM system supports"                                                                       | refers to RBM as a concept; no change necessary                                                                                                                                                                      |
|                                                                 | 29                                              | "linked to performance enhancement and RBM"                                                          | refers to RBM as a concept; no change necessary                                                                                                                                                                      |
|                                                                 | 38                                              | "management through RBM and a related M&E planning system"                                           | to be understood as "LDCF/SCCF RBM"                                                                                                                                                                                  |
|                                                                 | 51                                              | "in accordance with the RBM framework set by the Council for the overall GEF portfolio"              | to be replaced with "in accordance with the LDCF/SCCF RBM framework set by the Council for the LDCF/SCCF portfolio"                                                                                                  |
|                                                                 | 52                                              | "In line with its commitment to RBM"                                                                 | to be understood as "LDCF/SCCF RBM"                                                                                                                                                                                  |
|                                                                 | 76                                              | "the RBM system of the agency concerned"                                                             | Refers to Agencies' RBM system; no change necessary                                                                                                                                                                  |
|                                                                 | 79                                              | "Implementing the RBM framework of the GEF."                                                         | to be understood as "LDCF/SCCF RBM"                                                                                                                                                                                  |
|                                                                 | 83                                              | "In light of the RBM framework of the GEF"                                                           | to be understood as "LDCF/SCCF RBM"                                                                                                                                                                                  |