Assignment: TF055668

GEF MSP-LIBERIA: BIODIVERSITY CONSERVATION IN THE REPUBLIC OF LIBERIA'S SAPO NATIONAL PARK

GEFIA - GEF-IBRD AS IMPLEMENTING AGENCY

Task Team Leader: 00000234869 - Oliver Braedt
Approving Manager: 00000096218 - Idah Z. Pswarayi-Riddihough

Summary Information

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This GRM report includes the following sections: Overview, Outcome, Components/Outputs, Execution, Program(GEFIA), Processing, Attached Documents, Disbursements, Internal Comments.
OVERVIEW

Overall Assessments and Ratings

Grant Objectives:
TO SUPPORT THE BIOLOGICALLY AND SOCIALLY SUSTAINABLE MANAGEMENT OF SAPO

Overall progress from 07/01/2010 to 06/30/2011 with regard to Achieving Grant Objectives:
Rating: Moderately Satisfactory (Previously Rated Moderately Satisfactory on 06/30/2010)
Comment: The Project Development Objective was to establish biologically and socially sustainable management of Sapo National Park (SNP) and peripheral forests as part of landscape-level development and to aid sustainability of the whole Protected Areas Network. Despite delays at the beginning of the project and challenges encountered during implementation, the project went a long way towards meeting its objective, resulting in an overall Moderately Satisfactory rating. In achieving the PDO, the foremost accomplishment of the Project was that it conclusively established the basis for integrated biodiversity conservation and community development at Sapo National Park (SNP). Furthermore, it established procedures for protected area management in Liberia, that can be replicated elsewhere in the country.

Overall progress from 07/01/2010 to 06/30/2011 with regard to Implementation of Grant Financed Activities:
Rating: Moderately Satisfactory (Previously Rated Moderately Satisfactory on 06/30/2010)
Comment: Implementation of most activities were achieved. Conditions for operating in and around the park are very difficult and the impact is estimated to be below initial expectations. The lack of continued funding for the SNP can jeopardize many of the changes started and implemented by the project.

Grant follow-up and structure

Description and context of Grant:

Expected follow up (if any): Follow up project or grant (non-Bank funded)

Comment on follow up:
European Union, FFI and Conservation International are raising funds to continue project activities. SNP is the only declared national park in Liberia and is in one of the most pristine areas in West Africa, so continuous support from other donors is envisaged, until a sustainable financing mechanism will be in place. Availability of Government of Liberia resources can not be ensured.

End Date of Last Site Visit:

Restructuring of Grant:

Activity Risk

Rating: Substantial Risk
Comment: Given the extraordinarily complex nature of the environment in which the project operated, Flora and Fauna International (FFI) focused on developing Community Advisory Councils as the main vehicle for post-project sustainability, being the more socially sustainable solution. At the same time, the Forestry Development Authorities (FDA) capacity was built through investment in the appropriate technology and infrastructure to sustain their ongoing commitment in the park. All project assets and management functions were transferred to FDA at Project closure. Nonetheless, given the relatively short time-frame of the project, neither the Community Advisory Councils nor the FDA had had enough time to fully appreciate or even learn their roles. The relationship between the Advisory Councils and the FDA also remains fluid. The risk of this relationship breaking down in the absence of continued funding to pay for costs associated with the Councils and
co-management, is significant. Moreover, the relocation of unlawful settlers from within the park that occurred after the end of the Project (and well after disclosure of the cut-off date for resettlement assistance and in accordance with the Project’s Process Framework), damaged some of the community support built up during the Project’s implementation. The risk of some of these settlers returning to the Park is real, but the social and physical infrastructure bequeathed the Park by the project should work to limit this risk and manage incursions as they happen.

Critical Issues and Pending Actions for Management Attention

Summary of key issue and pending actions for management attention are listed below.

**Critical Issues:**
The project closed in September 2010.

*Issue of squatters present in the Park needs careful management attention since it bears some reputational risk for the World Bank*

By Whom: TTL and Safeguards
By When: Sep 2010
Status: Completed
Date Resolved: 09/30/2010

**OUTCOME**

Comments on outcome achieved from 07/01/2010 to 06/30/2011

**Grant Outcome Indicators**

Grant outcome indicators are listed below.

**Forest cover in SNP will increase to 100% (natural disturbance excepted) and is 90% in forested corridors linking SNP to the Grebo Forest & Cestos-Senkwehn-Gbi Forest**

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**Increase from 35/186 to 70/186 in the Protected Area Progress Tracking Tool score**

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Government of Liberia (GoL) is allocating at least $250,000/year to cover SNP’s and corridors' recurrent costs by Year 5

Baseline Value: 20,000
Date: 09/30/2005
Progress to Date: 50,000 from GoL but more from other donors
Date: 08/10/2010
Target Value: 250,000
Date: 09/30/2010

COMPONENTS/OUTPUTS

Output and Implementation by Component

1- Park Operations & Coordination
Implementation: Satisfactory (Previously Rated Satisfactory on 06/30/2010)
Rating: Satisfactory (Previously Rated Satisfactory on 06/30/2010)
Status: Completed
Planned Output: Sustained & effective park operations and co-ordination improved
Actual Output: Park infrastructure installed; Park Staff & DWNP supported; Transportation, communications, field and office equipment delivered

Capacity-Building of Park staff and DWNP-Monrovia
Implementation: Moderately Satisfactory (Previously Rated Moderately Satisfactory on 06/30/2010)
Rating: Moderately Satisfactory (Previously Rated Moderately Satisfactory on 06/30/2010)
Status: Completed
Planned Output: Park and FDA HQ staff empowered and technically strengthened
Actual Output: In situ and ex situ training completed

Public awareness of SNP/ conservation, Environmental Education
Implementation: Satisfactory (Previously Rated Satisfactory on 06/30/2010)
Rating: Satisfactory (Previously Rated Satisfactory on 06/30/2010)
Status: Completed
Planned Output: SNP stakeholders better understand the objectives, constraints & opportunities of SNP conservation & natural resources management issues.
Actual Output: Public awareness of SNP conservation and Environmental Education completed; communication strategy completed; both strategies are disseminated
Monitoring, Research & Conservation Planning

Implementation: Moderately Satisfactory (Previously Rated Moderately Satisfactory on 06/30/2010)
Rating:
Status: Completed
Planned Output: SNPs biodiversity better known, documented & monitored within Park boundaries
Actual Output: Monitoring of biological parameters and resource-use at SNP completed

Integrated sustainable development & community empowerment

Implementation: Moderately Satisfactory (Previously Rated Moderately Satisfactory on 06/30/2010)
Rating:
Status: Completed
Planned Output: Local communities empowered to control and manage forest resources for their benefit in the forests surrounding SNP, and benefiting from livelihoods compatible with Park protection
Actual Output: Communal forests around SNP established; 10 communities benefitted from CDD projects

Comment on planned and actual Output

Comment on component implementation progress

EXECUTION

Bank project related to the grant

Project ID / Name: P076740 - LR-GEF Sapo Natl Park (FY05)
Project Status: Lending
Global Focal Area: Biodiversity
Product Line: GM - GEF Medium Sized Program

Implementing agency and contact details

Agency: Flora and Fauna International (FFI)
Contact: Letla Mosenene
Address: Liberia FFI Office in FDA
Phone: 233 6 484198
Email: lmosenene@yahoo.com
Website:

Implementation performance ratings from 07/01/2010 to 06/30/2011 with regard to:

Project Management: Moderately Satisfactory (Previously Rated Moderately Satisfactory on 06/30/2010)
Brief Comment: None
Financial Management: Moderately Satisfactory (Previously Rated Moderately Satisfactory on 06/30/2010)
   Brief Comment:
   The Financial Management Specialist made an assessment and found it to be satisfactory

Counterpart Funding: Moderately Satisfactory (Previously Rated Moderately Satisfactory on 06/30/2010)
   Brief Comment:
   Not clear how GoL will continue funding core activities once project closes

Procurement: Moderately Satisfactory (Previously Rated Moderately Satisfactory on 06/30/2010)
   Brief Comment:
   None

Monitoring and Evaluation: Moderately Satisfactory (Previously Rated Moderately Satisfactory on 06/30/2010)
   Brief Comment:
   None

Additional Comments on Implementation Performance:

PROGRAM

Program Specific Ratings

1. Please rate public involvement - Moderately Satisfactory
2. Please rate government commitment - Moderately Satisfactory
3. Please rate safeguard performance - Moderately Satisfactory
4. Please rate arrangements for sustainability - Moderately Satisfactory

Program Specific Questions

1. Please comment on additional resources leveraged
   The SNP requires funding from other donors and above all GoL to continue operating satisfactorily.

PROCESSING

Manager's comments on this GRM report:
Date:09/14/2011 User ID:WB96218 Name:Ms Idah Z. Pswarayi-Riddihough
Operation performed:Approved by Manager
approved
GRM report history - Requested on 06/22/2011, due on 09/30/2011

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**DOCUMENTS**

None

**DISBURSEMENTS**

Disbursements Summary in USD

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INTERNAL COMMENTS

Date: 09/14/2011 User ID: WB96218 Name: Ms Idah Z. Pswarayi-Riddihough
Operation performed: Approved by Manager
approved

Date: 09/14/2011 User ID: WB234869 Name: Mr Oliver Braedt
Operation performed: Mail Sent to PM
Dear Idah,
Please approve the subject GEF TF GRM. Please note that the draft GRM was reviewed by Ernestine and her comments have been incorporated.
Kind regards, Oliver.

Date: 09/14/2011 User ID: WB150379 Name: Ms Ernestine Ngobo-Njoke
Operation performed: Submitted to TTL
Hi Oliver,
I have completed the review process of this GRM and sending my comments in a separate email.

Many thanks,
Ernestine,

Date: 06/24/2011 User ID: WB150379 Name: Ms Ernestine Ngobo-Njoke
Operation performed: Submitted to TTL
Just a gentle reminder. Many thanks