

World Bank - Grant Reporting and Monitoring (GRM) Report

FOR OFFICIAL USE ONLY

Ref. TF092413
Printed On: 09/23/2010

Reporting Period: 07/16/2008 to 06/30/2010
Report Type: Completion
Report Status: Approved

Assignment: TF092413

GEF MSP - CHINA: RAPID ASSESSMENT OF CHEMICAL CONTAMINATION OF THE WENCHUAN EARTHQUAKE IN SICHUAN PROVINCE

GEFIA - GEF-IBRD AS IMPLEMENTING AGENCY

Task Team Leader: 00000199291 - Jiang Ru
Approving Manager: 00000088780 - Ede Jorge Ijjasz-Vasquez

Summary Information	
TF Status	LCLS
Recipient Country	China
Executed By	Recipient
Managing Unit	8096 - EASCS
Grant Start Date / Closing Date	07/16/2008 to 10/31/2009
Program Manager	
Orig. Grant Amount	1,000,000.00
Grant Amount	997,969.65
Outstanding Commitments	0.00
Cumulative Disbursements	997,969.65 as of 06/30/2010
Disbursed 07/16/2008 to 06/30/2010	997,969.65
Donor	TF602001 - MULTIPLE DONORS

This GRM report includes the following sections: Overview, Outcome, Components/Outputs, Execution, Program(GEFIA), Completion, Processing, Attached Documents, Disbursements, Internal Comments.

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OVERVIEW

Overall Assessments and Ratings

Grant Objectives:

The objective of the Project is to support the Recipient's emergency responses to the May 12, 2008 Wenchuan Earthquake in Sichuan, by identifying and assessing potential environmental impacts and risks associated with the releases of hazardous chemicals and wastes in Pengzhou City (Chengdu Municipality, Sichuan), Shifang and Mianzhu Cities (Deyang Municipality, Sichuan) and Anxian and Beichuan Counties (Mianyang Municipality, Sichuan).

Overall progress from 07/16/2008 to 06/30/2010 with regard to Achieving Grant Objectives:

Rating: Satisfactory(Previously Rated Satisfactory on)

Comment:

With successful implementation of all components in a timely manner, the project's development objectives and outcome indicators were achieved satisfactorily.

PDO. Identified sites with potential risks of chemical contamination were included into the MEP program for comprehensive assessment of environmental safety and post earthquake recovery and medium- to long-term reconstruction.

Component 1. Out of the initially identified 346 potential sites, Sichuan and local EPBs later confirmed that 121 are sites with potential sites with chemical contamination risks. Site investigation confirmed that 58 out of the 121 sites as priority risky sites that may become sources of chemical contamination. An inventory of these prioritized pollution sources and associated hazard maps were prepared according to project schedule. Two training manuals were prepared. A total of 62 project staff and 36 volunteers were trained prior to site visits and sampling to raise their awareness and professional efficiency.

Component 2. Based on requirements provided by Sichuan EPB, MEP procured all necessary equipment for site assessment in Sichuan. All equipment was delivered to Sichuan in less than three months after project effectiveness. Samples were taken and tested on sites and in laboratory. Investigated wastes were properly disposed. Site assessment and field visits were conducted in 58 priority sites; and final assessment and mitigation recommendations were submitted to MEP.

All sites were screened for potential PCB releases from in-use electrical equipment and investigated for potential releases of POP (persistent organic pollutants) pesticides and site specific hazardous chemical or wastes. Waste management facilities, in particular waste incinerators, were investigated for potential dioxin and furan releases. In addition, suspected owners of PCB equipment and POP pesticides were consulted on potential sites of POP storage and releases. Among others, the project identified that mismanagement and disposal of disaster waste management might have become a key source of uncontrolled releases of dioxin and furan, the two most potent POPs. Based on this finding, China requested the Bank assistance to mitigate potential risks posted by mismanagement of disaster wastes by mobilizing additional resources from the GEF. (A project proposal was submitted for GEF consideration.)

Component 3. Based on results of rapid monitoring and assessment for the 58 priority sites, three categories of sites were classified: (a) three high risky sites with hazardous chemical releases and chemical wastes remained on sites; (b) 13 medium to low risks sites with no direct chemical releases but with some wastes remained on sites; and (c) 42 low risk sites with no chemical releases. The remaining 288 sites in the initial inventory list were classified as either no risk or at very low risks. Assessment results and proposed mitigation recommendations of this component were reported to MEP and Sichuan EPB for consideration. Assessment results were also reviewed against ambient environmental quality data obtained from other components of the MEP program to evaluate possible linkage between likely sources of chemical releases and the ambient environmental data. No causal linkage was identified.

Component 4. Public education materials along with project progress and achievements, such as identified potential sites, monitoring results, potential health hazards, preliminary risk assessment reports, and recommendations on mitigation actions were disseminated through leaflets, websites, TV and radio programs to raise public awareness of post-disaster hazards related to chemical exposure. Other communication channels were also established, such as dedicated telephone lines and emails, to facilitate information exchange and public involvement.

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Overall progress from 07/16/2008 to 06/30/2010 with regard to Implementation of Grant Financed Activities:

Rating: Satisfactory(Previously Rated Satisfactory on)

Comment:

The project has succeeded in supporting China to develop its capacity on post-disaster rapid assessment and mitigation of environmental impacts and risk associated chemical hazardous sites resulting from natural disasters. The project has also demonstrated that close coordination and cooperation between national, provincial and local EPBs has helped in the smooth and efficient delivery of project outcomes. MEP and Sichuan EPB had responded to the emergency situation very promptly and effectively. Necessary equipment were procured with coordinated efforts from both agencies and delivered quickly to Sichuan for rapid assessments. Sichuan EPB's support was crucial for the consultants to complete their assignments and incorporate their results into the overall MEP program on a timely manner. Implementation of the MEP Program and this project helped Sichuan avoid major chemical releases and contamination accidents and thus contributed to environmental safeguard of disaster relief, recovery and reconstruction process of the province.

Grant follow-up and structure

Description and context of Grant:

The project was prepared at the request of MOF and the Ministry of Environmental Protection (MEP) after the Wenchuan Earthquake in late May 2008. It was approved by the GEF on July 2, 2008, and signed by CMU on July 8, 2008 (shown as board approval date in the project data table below by a system error). The project has been managed by MEP on behalf of the Sichuan Environmental Protection Bureau (EPB). (MEP has listed this project as one of ten components of a MEP Program on Post Wenchuan Earthquake Environmental Safety Assessment and Countermeasures.)

Expected follow up (if any): Dissemination of new knowledge/technology/best practice

Comment on follow up:

- a. Knowledge dissemination. With the Bank managed Canadian POP TF's support, MEP and Sichuan EPB organized a national knowledge management workshop on December 2009 to disseminate lessons/experience learned from the MEP's overall emergency response actions to the earthquake (including this project).
- b. Follow-up actions to sites with identified risks. In addition to asking MEP/Sichuan EPB to mobilize resources to address risks identified by the project, the team shared findings of the project with the project team of the Bank's Wenchuan Earthquake Recovery Project (WERP). Although the identified sites are all located outside of the project area of the WERP, and therefore it is difficult at this stage for them to be included in the WERP directly, the WERP project team supported the general findings of the project and suggested that further discussion be held in Sichuan to see how WERP could support similar activities in its project area.
- c. A proposed follow-up GEF project targeting on identified disaster waste management issues was submitted to the GEF in September 2009. Although GEFSEC cleared the proposed project technically, it suggested that the project be considered under its GEF V work program due to its resources constraints under GEF IV. It will be MEP's decision on whether it will continue pursue this proposed GEF Project.

End Date of Last Site Visit:

Restructuring of Grant:

None.

Activity Risk

Rating: Negligible or Low Risk

Comment:

The main risks identified at project approval were related to personal safety of consultants involved in site investigations and proper handling and disposal of wastes collected from site investigation or generated during laboratory analysis. At project completion, no accidents were reported. The PMO reported that all wastes collected or generated under this project had been

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properly disposed by a qualified hazardous waste management company. Therefore, such risk was negligible.

Overall risk is estimated to be negligible to low. China and Sichuan have fully embraced the project. Results of the project have already been integrated in the overall MEP program for recovery and reconstruction efforts.

Critical Issues and Pending Actions for Management Attention

There are currently no issues and actions for Management attention.

OUTCOME

Comments on outcome achieved from 07/16/2008 to 06/30/2010

Grant Outcome Indicators

Grant outcome indicators are listed below.

Recommendations on mitigation priorities and related measures proposed.

Baseline Value: 0. (Emergency response activities were performed without systematic screening and assessment of risky sites)

Date: 06/10/2008

Progress to Date: 100%. All sites with potential risks of chemical contamination screened. Based on screening results, priority sites were identified, visited, sampled and assessed. Mitigation measures proposed.

Date: 10/30/2009

Target Value: 100%.

Date: 10/30/2009

COMPONENTS/OUTPUTS

Output and Implementation by Component

Source Identification

Implementation Rating: Satisfactory (Previously Rated Highly Satisfactory on)

Status: Completed

Planned Output: An inventory of potential sites and hazard maps prepared and updated; Health and safety training completed for site investigation; Priority sites identified

Actual Output: Over 300 potential sites identified. GIS hazard maps completed; Training carried out before site visits and sampling; 56 priority sites identified.

Preliminary Site Assessment

Implementation Rating: Satisfactory (Previously Rated Satisfactory on)

Status: Completed

Planned Output: Emergency monitoring equipment procured; Sampling and testing results obtained and wastes properly disposed of; Data analyzed and assessment reports prepared

Actual Output: All procurement packages were delivered timely. Samples analyzed, results assessed and final report

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prepared.

Recommendations on Mitigation Priorities

Implementation Rating:	Satisfactory (Previously Rated Satisfactory on)
Status:	Completed
Planned Output:	Recommendations on mitigation priorities and related measures proposed
Actual Output:	Final report completed and submitted to MEP and Sichuan EPB. Results were incorporated in MEP and Sichuan's recovery and reconstruction activities.

Information Disclosure

Implementation Rating:	Satisfactory (Previously Rated Satisfactory on)
Status:	Completed
Planned Output:	Public education materials prepared and disseminated
Actual Output:	Public education materials prepared and disseminated during project implementation.

Comment on planned and actual Output

Comment on component implementation progress

EXECUTION

Bank project related to the grant

Project ID / Name:	P112291 - GEF Sichuan Earthquake Emergency Project
Project Status:	Lending
Global Focal Area:	Persistent Organic Pollutants
Product Line:	GM - GEF Medium Sized Program

Implementing agency and contact details

Agency:	Ministry of Environmental Protection, 115 Xizhimen Nanxiaojie, Beijing China		
Contact:	Ms. Yang Xiaoling		
Address:	Ministry of Environmental Protection, 115 Xizhimen Nanxiaojie, Beijing China		
Phone:	86-10-82268983	Email:	yang.xiaoling@mepfeco.org.cn
Website:			

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Implementation performance ratings from 07/16/2008 to 06/30/2010 with regard to:

Project Management: Satisfactory (Previously Rated Satisfactory on)

Brief Comment:

None

Financial Management: Satisfactory (Previously Rated Satisfactory on)

Brief Comment:

None

Counterpart Funding: Satisfactory (Previously Rated Satisfactory on)

Brief Comment:

None

Procurement: Satisfactory (Previously Rated Satisfactory on)

Brief Comment:

None

Monitoring and Evaluation: Satisfactory (Previously Rated Satisfactory on)

Brief Comment:

None

Additional Comments on Implementation Performance:

Performance of MEP and Sichuan EPB team was very impressive. Both MEP and Sichuan EPB contributed from its own resources to support project management related costs. Project resources were efficiently deployed, and a strong working relationship has been developed between the MEP and provincial and local EPBs. The counterpart team was very committed and worked diligently to complete all project activities on time and satisfactorily.

PROGRAM

Program Specific Ratings

1. Please rate public involvement - Satisfactory
2. Please rate government commitment - Satisfactory
3. Please rate safeguard performance - Satisfactory
4. Please rate arrangements for sustainability - Satisfactory

Program Specific Questions

1. Please comment on additional resources leveraged

Based on findings of this project, the client prepared a GEF proposal requesting additional \$4 million to help Sichuan address disaster waste management issues. The proposal was submitted to the GEF in September 2009 but was not funded under GEF IV (ended in June 2010) due to resource constraints in the GEF.

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COMPLETION

Overall Assessments and Lessons Learned

Main lessons learned:

Full stakeholder support has been the most important factor for timely preparation and implementation of this emergency response project.

GEF: GEF was very supportive of China's request and the Bank to proceed with this project. It simplified its review and approval process for this project, which provided precious time for the project to have needed monitoring equipment procured and delivered to the earthquake area in a very short period of time. Without this strong support and cooperation, the value of this project would be greatly depreciated.

World Bank: The Bank's rapid response to China's request helped China's effort in disaster responses and relief efforts and earned the client's trust of the Bank.

Recipient: Impressive coordination between national, provincial and local governments in respond to the earthquake during preparation and implementation of the project made the project a success.

A key lesson learned during project preparation was that information on risks associated with hazardous chemicals/wastes was not easily available in the province. During implementation, the consultants relied on available environmental impact assessment reports and pollutant registration information and direct consultation with local EPB officials to identify potential sites. This approach was time-consuming and impossible to collect full information. The project has promoted that environmental information such as hazardous chemical and wastes risks and hazards and related mitigation measures be incorporated into the disaster preparedness plans.

Overall outcome (and its Sustainability): Rated Likely

Comment:

Overall outcome of this project has met the original expectation at project approval. As results of this project has been used by MEP and Sichuan EPB in their follow-up post-disaster recovery and reconstruction activities, the outcome is likely to be sustained.

Bank Performance: Rated Satisfactory

Comment:

Timely delivery. The Bank has responded immediately to the request of the Government and prepared the project in record time (in seven weeks from the date of request to Grant Agreement signing). The project was prepared in close cooperation with and strong support from GEF. Implementation also started immediately upon signing, and the project was completed on time. The project team has provided continuous support to China during implementation. MEP and MOF have reiterated their appreciation of the Bank for timely delivery and implementation of this project.

Client Responsiveness. The team was on a China mission when China requested the Bank to prepare this project as a part of the MEP Program. With strong support from the management, the team extended its stay and held extensive discussions with the client on project design. By communicating closely with MEP and the Sichuan EPB through MEP, the team completed draft project documents in a week and delivered the project in six weeks, including two weeks required by the GEF for council review and approval.

Teamwork. The project received strong support from the management and staff members from CMU, EAPVP Office, EAPCO, EASRE, EASUR, EASOP, LEG, OPCS and LOA. The EAPVP Office and OPCS supported the project to perform the review meeting with minimal review time. The EAP Quality and Results Team, the Procurement Team and the Safeguards Secretariat involved in project preparation actively and ensured that the project was designed properly with minimal fiduciary and safeguards risks

The Project has received a 2009 Green Award for its responsiveness and efforts to mainstream environmental concerns into disaster relief, recovery and reconstruction process, and a VPU Team Award 2009 for its responsiveness in preparation and

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implementation.

Additional Assessment

Development / strengthening of institutions: Rated Modest

Comment:

This project was not intended to help China develop or strengthen institutions as it is a post-disaster rapid response. However, as noted activities carried out under this project on post-disaster rapid environmental risk assessment would help China strengthen its institutions in post-disaster rapid response by integrating environmental concerns into its disaster risk management and preparedness planning process.

Mobilization of other resources: Rated Modest

Comment:

As a post-disaster rapid response, this project was not designed to mobilize other resources.

At project completion, the co-financing contribution by the client was almost doubled to about \$1 million and the Bank also help mobilized additional grant resources (about \$80k) to support the client to carry out knowledge management activities.

Knowledge exchange : Rated Substantial

Comment:

As an emergency response project, this project focused its limited resources on two main activities at project approval: monitoring equipment procurement and site investigation and assessment. Activities on knowledge management and policy discussion were not envisioned then. As project implementation came to a closure, it was evident that lessons learned from this project would be relevant to disaster response activities in China. Supported by the Canadian International Development Agency through a World Bank managed trust fund (TF) on POPs, a knowledge management workshop was held on December 3 and 4, 2009 in Chengdu, the capital city of Sichuan. The workshop shared the lessons learned, particularly concerning POPs issues in disaster risk management. About 100 participants from MEP, affected provinces (Sichuan, Gansu, Shaanxi, Yunnan Province and Chongqing City), USEPA, consulting firms, and the World Bank task team attended the workshop. The workshop provided participants a useful exchange of forward-looking ideas and the sharing of key global expertise on post-disaster risk, reconstruction, and clean-up. It aimed to ensure that the knowledge gained is incorporated into disaster risk plans produced in other earthquake zones in China, and is available to experts working in other countries.

With support of the same TF, an international consulting firm prepared a report on Knowledge Management Support for GEF Sichuan Earthquake Project in January 2010. The report concluded that the Sichuan post-earthquake rapid assessment did comply with internationally accepted and used guidelines for post disaster rapid environmental assessment. Moreover, with this approach and rapid action, it was possible to quickly assess the disaster area for urgent unacceptable human risks. However, middle and long term risks were not addressed, which are expected to be addressed in China's medium- and long-term recovery and reconstruction efforts. Related policy recommendations were also proposed to MEP and Sichuan EPB.

A web story on this project was prepared and published in English in the Bank's internal and external websites and in China in the Bank's external website. A similar report was prepared for the GEF's publication too. In addition, the project will be featured in the Bank's promotion materials for the Fourth GEF Assembly in Uruguay in June 2010.

Client's policy / program implementation : Rated Substantial

Comment:

This project is one of ten components of a Program on Post Wenchuan Earthquake Environmental Safety Assessment and Countermeasures initiated on June 3, 2008 by the Ministry of Environmental Protection of China (the MEP program). The MEP program aims to provide support to Sichuan and local EPBs to evaluate a full range of environmental impacts and risks caused by the Wenchuan earthquake on May 12, 2008. MEP leads the implementation of the program with technical support from key national environmental research institutes.

Findings of this project were reported to MEP and Sichuan EPB and used by MEP and Sichuan in their follow-up recovery and

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reconstruction activities.

Efficiency : Rated Satisfactory

Comment:

The project has succeeded in supporting China to develop its capacity on post-disaster rapid assessment and mitigation of environmental impacts and risk associated chemical hazardous sites resulting from natural disasters. The project has also demonstrated that close coordination and cooperation between national, provincial and local EPBs has helped in the smooth and efficient delivery of project outcomes. MEP and Sichuan EPB had responded to the emergency situation very promptly and effectively. Necessary equipment were procured with coordinated efforts from both agencies and delivered quickly to Sichuan for rapid assessments. Sichuan EPB's support was crucial for the consultants to complete their assignments and incorporate their results into the overall MEP program on a timely manner. Implementation of the MEP Program and this project helped Sichuan avoid major chemical releases and contamination accidents and thus contributed to environmental safeguard of disaster relief, recovery and reconstruction process of the province.

Replicability: Rated Likely

Comment:

Implementation of this project has helped China gain experiences on rapid assessment, mitigation and risk management of hazardous chemicals released from natural disaster. Sichuan had been able to apply experiences learned from this project to the remaining 35 counties that have been severely damaged by the earthquake. Lessons and experiences learned will also benefit China in future disaster responses and recovery operations in the country and in other developing countries.

Main recommendations to stakeholders:

GEF: Sound disaster waste management is a new area that GEF could support to avoid or minimize environmental and health risks associated with waste incineration.

MEP: MEP may want to pay special attention to post-disaster environmental management, in particular on hazardous chemical and disaster waste management. Policies, technical guidelines and relevant training may need to build capacity of local environmental officials and make them more prepared for future disasters.

Main recommendations to Bank Management:

The Bank could help the client to mainstream environmental risks into disaster risk management and preparedness planning to avoid or promptly identify and mitigate post-disaster secondary environmental risks. Sound disaster waste management should be part of this mainstreaming exercise.

PROCESSING

Manager's comments on this GRM report:

None

GRM report history - Requested on 06/10/2010, due on 07/31/2010

Action	Name	Status	Date
Created	Jiang Ru	Draft	07/06/2010
Changed	Jiang Ru	Draft	05/07/2010
Changed	Jiang Ru	Draft	05/07/2010
Changed	Jiang Ru	Draft	05/08/2010
Changed	Jiang Ru	Draft	05/08/2010
Changed	Jiang Ru	Draft	05/08/2010

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Changed	Jiang Ru	Draft	07/06/2010
Changed	Jiang Ru	Draft	07/06/2010
Mail sent to Reviewer	Jiang Ru	Draft	07/06/2010
Email Request has been sent	Ede Jorge Ijjasz-Vasquez	Draft	07/06/2010
Submitted for Approval	Jiang Ru	Submitted	07/06/2010
Email Request has been sent	Ede Jorge Ijjasz-Vasquez	Draft	07/06/2010
Approved by Manager	Ede Jorge Ijjasz-Vasquez	Approved	09/01/2010
Email Request has been sent	Ede Jorge Ijjasz-Vasquez	Submitted	09/01/2010

DOCUMENTS

List of documents attached to this GRM

1) ICM

DISBURSEMENTS

Disbursements Summary in USD

Date From	Date To	Planned Cumulative	Planned Period	Actual Cumulative	Actual Period
07/01/2008	12/31/2008	0.00	0.00	0.00	0.00
01/01/2009	06/30/2009	0.00	0.00	1,000,000.00	1,000,000.00
07/01/2009	12/31/2009	0.00	0.00	1,000,000.00	0.00

INTERNAL COMMENTS

Date:07/06/2010 User ID:WB199291 Name:Mr Jiang Ru Operation performed:Mail Sent to PM
Dear Ede,

This is the ICM for the GEF Sichuan Project which I tried to submitted to you early this year. It is based on the Word version Carter reviewed/cleared before. As noted, I can only submit it to you after June 30 for final review/clearance.

Thanks for your help.

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Best,

Jiang

Date:07/06/2010 User ID:WB199291 Name:Mr Jiang Ru Operation performed:
Dear Carter,

Please help review/clear this ICM. You have reviewed the word version of it. However, due to the current requirement, the ICM will have to submitted through GRM and could only be submitted after June 30, 2010.

Thanks,

Jiang